# **APPENDIX B** ALTERNATIVES ANALYSIS MEMO



### **TECHNICAL MEMORANDUM**

то:	Mary Heather Ames
FROM:	Patrick Holm
DATE:	May 3, 2021
PROJECT #:	0625.29
SUBJECT:	Old Highway 99 Corridor Study – Alternatives Analysis – Methods Memo

#### BACKGROUND

The objective of the Old Highway 99 Corridor Study is to validate the transportation recommendations included in the Tumwater City Plan 2036, Transportation Master Plan November 2016 (Transportation Plan), manage necessary or recommended changes resulting from the validation process, and prepare preliminary design for the Old Highway 99 corridor improvements from approximately 73rd Avenue SE to 93rd Avenue SE. This project will perform transportation and alternatives analysis to determine and recommend roadway cross section and intersection improvements at Henderson Boulevard, 79th Avenue SE, 88th Avenue SE, and 93rd Avenue SE in context with the overall corridor improvements. The corridor study will build upon the Transportation Plan to ultimately define the footprint of improvements and progress a conceptual design.





#### PURPOSE

The purpose of this alternatives analysis is to analyze potential roadway cross sections proposed for the Old Highway 99 Corridor Study project. Each alternative will be rated based on performance and cost.

#### **CONCEPTUAL ASSUMPTIONS/DESIGN CRITERIA**

Old Highway 99 is a Minor Arterial based upon the classification of the City of Tumwater Development Guide (Development Guide). The City's Transportation Master Plan recommends a four-lane section from 73<sup>rd</sup> Avenue to 88<sup>th</sup> Avenue with roundabout intersections at Henderson Boulevard, 79<sup>th</sup> Avenue, 88<sup>th</sup> Avenue, and 93<sup>rd</sup> Avenue. All alternatives will meet these minimum requirements. Currently, the posted speed on the corridor varies from 35 mph to 50 mph.

#### PERFORMANCE RANKING

#### **Criteria and Weighting**

We based the following criteria (performance attributes) on the goals of the project and feedback from the first stakeholder's workshop.

The criteria follow:

- Bicycle Function/Usability
- Pedestrian Function/Usability
- Emergency Access
   Function/Usability
- Aesthetic
- Environmental Impact (Mazama Pocket Gopher Habitat)

Each criterion was originally weighed using pair-wise comparisons based on feedback from the stakeholder group.

#### Scoring

Each of the six alternatives were scored against the criteria above by the stakeholder group at the second workshop. A rating of 0 to 10 was applied to each performance attribute.

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PERF	ORM		ATTRI	BUTE	MATR	IX	
0	ld Higl	nway 9	9 Cori	ridor S	tudy		
Rate the relative importa	nce of th	e attribu	tes relat	ive to the	e project's	s Need an	d Purpose.
Performance Attributes	Bike Function	Ped Function	EMS Function	Aesthetic	Enviro Impact	Total Count	PRIORITIES
Bike Function	А	A/B	С	A	А	3.5	0.233
Ped Function		В	С	В	В	3.5	0.233
EMS Function			С	с	с	5	0.333
Aesthetic				D	D	2	0.133
Enviro Impact					E	1	0.067
SUB-TOTALS						15.00	1.00



#### Cost

We generated conceptual cost estimates for each alternative using industry standard cost breakdowns and unit cost values derived from WSDOT unit bid tabs. Each estimate was given a 20% contingency factor due to the conceptual nature. The calculated costs are based on 2021 dollars. We included the following cost-reducing ideas in the alternatives:

 Per discussion with the City, minimizing the roadway section with narrow lanes to decrease pavement. In addition, the following opportunities may provide cost savings as design details progress:

Integrating the stormwater mitigation into planter strips has the potential to minimize footprint for stormwater facilities.

#### Value Ranking

We ranked each alternative by its value. The value of each alternative is a function of the cost index and alternative score, where the cost index is the ratio of individual alternative cost divided by the sum of all alternative costs. The alternative value is determined by dividing the alternative score by the cost index. The alternative with the best value will be the recommended alternative.

#### ALTERNATIVES

(Exhibits of Cross Sections available in Attachment 1)

#### Alternative 1

Alternative 1 follows the standard City of Tumwater minor arterial prescription with the exception of lane width. The road has four 11-foot travel lanes and one 12-foot two-way left turn lane with 6-foot bike lanes on both sides. The cross section also features 6-foot sidewalks and 6-foot planter strips with a 2-foot buffer strip behind the back of walk. The total width of Alternative 1 is 96 feet.

#### Alternative 2

Alternative 2 shifts all pedestrian movement to the east side of Old Highway 99 with an 8-foot sidewalk and provides a 6-foot median in place of a two-way left turn lane. The bike lanes remain six feet but the inside lanes grow to 12 feet to provide shy distance for the median. The total width of Alternative 2 is 85 feet.

#### Alternative 3

Alternative 3 is similar to Alternative 2 but removes bikes from the northbound road and combines them with pedestrians on a 12-foot shared use path. The northbound outer lane grows to 13 feet. The total width of Alternative 3 is 85 feet.

#### Alternative 4

Alternative 4 builds on Alternative 3 and removes the bike lane from the southbound road and combines it with the eastside shared use path. This would require bikes to be re-routed to the shared use path at intersections bordering the study area. The total width of Alternative 4 is 81 feet.

#### Alternative 5

Alternative 5 removes bike lanes from the roadway and combines bicycle and pedestrian uses on their respective side with two 10-foot shared use paths. The inner travel lanes are 12 feet with the outer travel lanes at 13 feet. The total width of Alternative 5 is 92 feet.

$$Criteria\ Score = weight * rating$$

$$Alternative\ Score = \sum criteria\ scores$$

$$Cost\ Index = \frac{Alternative\ Cost}{\sum\ Alternative\ Cost}$$

$$Alternative\ Value = \frac{Alternative\ Score}{Cost\ Index}$$

#### Formulae for developing Value Index

#### Alternative 6

Alternative 6 provides the standard section on the northbound: two travel lanes (12-foot inner, 11-foot outer), 6-foot bike lane, 6-foot planter strip, and 6-foot sidewalk. On the southbound side, the bike and pedestrian traffic is separated from the road on a 10-foot shared use path as in Alternative 5. The total width of Alternative 6 is 92 feet

#### CONCLUSION

After Workshop 2, the stakeholder group completed the performance scoring and value ranking. This process yielded the following ranking:

- 1. Alternative 5
- 2. Alternative 1
- 3. Alternative 6
- 4. Alternative 3
- 5. Alternative 4
- 6. Alternative 2

The highest value alternative was Alternative 5 which has two 10-foot shared use paths and no bike lanes on the road.

After the workshop, the City reviewed

the results internally and recommended revising steps of the process.

#### **Revised Criteria**

The original criteria had placed Environmental Impact as the least important criterion. The City advised to change Environmental Impact to be equally important as the highest criterion (EMS Function) because of the anticipated requirements and hard and soft costs of permitting for Federally listed endangered species. This was mentioned as a likely revision in Workshop 2.

These updated criteria ranking placed a higher value on footprint and impacted the rankings as follows:

- 1. Alternative 4
- 2. Alternative 3
- 3. Alternative 5
- 4. Alternative 2
- 5. Alternative 6
- 6. Alternative 1

The new highest value became Alternative 4 which had no bike lanes either direction and a 12-foot shared use path on the east side of Old Highway 99. The City felt bicycle users would still attempt to go southbound on the road in Alternative 4 introducing multi-modal conflict. For this reason, Alternative 4 was eliminated.



Figure 2 - Draft Ranking

Two alternatives were modified to further reduce impact and look for the highest value:

#### Alternative 2B

Alternative 2B is the same as Alternative 2 with the exception of a 6-foot sidewalk instead of an 8-foot sidewalk which is more consistent with City sidewalk standards and reduces width.

#### Alternative 3B

Alternative 3B is the same as Alternative 3 but with a 10-ft sidewalk.

With these modified alternatives, the ranking shuffled slightly as follows:

- 1. Alternative 3B
- 2. Alternative 3
- 3. Alternative 2B
- 4. Alternative 5
- 5. Alternative 6
- 6. Alternative 1

#### Recommendation



#### Figure 3 - Final Ranking

Alternative 3B has the highest value of the revised alternatives. It provides a

wide shared use path for pedestrians and cyclists on the westside of Old Highway 99 while also allowing for cyclists to use a bike lane for southbound travel if they choose not to use the shared use path. This alternative will include implementation of a median along the corridor. As the design progresses, the design team will coordinate with stakeholders to coordinate appropriate breaks as needed for safety and access.

Attachment 1 – Alternative Cross Sections

Attachment 2 – Value Metrics Data

Attachment 3 – Cost Estimates

**Attachment 1 – Cross Sections** 

















Attachment 2 – Value Metrics Data

## PERFORMANCE ATTRIBUTES Old Hwy 99 Corridor Study

Performance Attribute	Definition	
Bike Function		
	Scales	
Rating	Rating Rationale	Rating
Unacceptable	No Bike Facilities	0
	6-ft bike lanes on road	5
	Separated 12-ft shared use trail ( (both directions) one side of road	5
	Separated 10-ft shared use trail one direction, 6-ft bike lane	7
	Separated 12-ft shared use trail one direction, 6-ft bike lane	8
	Separated 10-ft shared use trails on both sides of road	9
Ideal	Separated 10-ft shared use trails on both sides of road, bike lanes	10

Performance Attribute	Definition	
Ped Function		
	Scales	
Rating	Rating Rationale	Rating
Unacceptable	No Pedestrian Facilities/No sidewalk	0
	8-ft sidewalk on eastside	5
	12-ft shared use path on eastside	7
	6-ft sidewalks on both sides with buffer	8
	10-ft shared use trail one side, 6-ft sidewalk other side	9
Ideal	10-ft shared use trail on both sides	10

Performance Attribute	Definition	
EMS Function		
	Scales	
Rating	Rating Rationale	Rating
	No turnarounds	0
	Medians with turnarounds at intersections	3
Ideal	Two-way left turn lane for full access	10

Performance Attribute	Definition	
Aesthetic		
	Scales	
Rating	Rating Rationale	Rating
	No vegetation	0
	Least vegetation	5
	Median vegetation	8
Ideal	Most vegetation	10

Performance Attribute	Definition	
Enviro Impact		
	Scales	
Rating	Rating Rationale	Rating
	Most impact to west	0
	Second most impact to west	4
	Second least impact to west	8
Ideal	Least impact to west	10

## PERFORMANCE ATTRIBUTE MATRIX

## Old Highway 99 Corridor Study

Rate the relative importance of the attributes relative to the project's Need and Purpose.

Performance Attributes	Bike Function	Ped Function	EMS Function	Aesthetic	Enviro Impact	Total Count	PRIORITIES
Bike Function	А	A/B	С	А	E	2.5	0.167
Ped Function		В	С	В	E	2.5	0.167
EMS Function			С	С	C/E	4.5	0.300
Aesthetic				D	E	1	0.067
Enviro Impact					E	4.5	0.300
SUB-TOTALS						15.00	1.00

## PERFORMANCE ASSESSMENT MATRIX Old Hwy 99 Corridor Study

#### Alternative 1

Performance Attributes	Rationale	Rating
Bike Function	6-ft bike lanes	5
Ped Function	Sidewalks on both sides	8
EMS Function	TWLTL	10
Aesthetic	Least Vegetation	5
Enviro Impact	Most Impact	0

Alternative 2B	Name	
Performance Attributes	Rationale	Rating
Bike Function		5
Ped Function		5
EMS Function		3
Aesthetic	Least Vegetation	5
Enviro Impact	Least Impact	10

Alternative 3	Name	
Performance Attributes	Rationale	Rating
Bike Function		8
Ped Function		7
EMS Function		3
Aesthetic	Middle amount of vegetation	8
Enviro Impact	Second Least	8

Alternative 3B	Name	
Performance Attributes	Rationale	Rating
Bike Function		7
Ped Function		7
EMS Function		3
Aesthetic	Middle amount of vegetation	8
Enviro Impact	Least Impact	10

Alternative 5	Name	
Performance Attributes	Rationale	Rating
Bike Function		9
Ped Function		10
EMS Function		3
Aesthetic		10
Enviro Impact	Second to Most	4

Alternative 6	Name	
Performance Attributes	Rationale	Rating
Bike Function		7

Ped Function		9
EMS Function		3
Aesthetic		10
Enviro Impact	Second to Most	4

Alternative No. 6	Name	
Performance Attributes	Rationale	Rating
Bike Function		
Ped Function		
EMS Function		
Aesthetic		
Enviro Impact		

Alternative No. 7	Name	
Performance Attributes	Rationale	Rating
Bike Function		
Ped Function		
EMS Function		
Aesthetic		
Enviro Impact		

Alternative No. 8	Name	
Performance Attributes	Rationale	Rating
Bike Function		
Ped Function		
EMS Function		
Aesthetic		
Enviro Impact		

Alternative No. 9	Name	
Performance Attributes	Rationale	Rating
Bike Function		
Ped Function		
EMS Function		
Aesthetic		
Enviro Impact		

Alternative No. 10	Name	
Performance Attributes	Rationale	Rating
Bike Function		
Ped Function		
EMS Function		
Aesthetic		
Enviro Impact		

Alternative No. 11	Name	
Performance Attributes	Rationale	Rating

Bike Function	
Ped Function	
EMS Function	
Aesthetic	
Enviro Impact	

Alternative No. 12	Name	
Performance Attributes	Rationale	Rating
Bike Function		
Ped Function		
EMS Function		
Aesthetic		
Enviro Impact		





**Attachment 3 – Cost Estimates** 

SCJ ALLIANCE CONSULTING SERVICES		ALT 1				
Element	Element Based Upon	Unit	Unit Cost	Estimate Measurement		
Roadwork	Estimated Quantities				\$	13,140,445
	Mobilization	LS	8%	1	\$	1,139,365
	Clearing and Grubbing	SF	\$0.23	578,000	\$	132,691
	Roadway Excavation/Select Borrow	CY	\$25.00	30,222	\$	755,556
	Roadway Section	SF	\$5.13	578,000	\$	2,966,296
	Conveyance	LF	\$62.30	8,500	\$	529,550
	Water Quality/Flow Control	SF	\$2.28	578,000	\$	1,314,950
	Sidewalk	SY	\$45.83	11,333	\$	519,384
	Curb and Gutter	LF	\$50.83	8,500	\$	432,038
	Erosion Control	LF	\$16.80	8,500	\$	142,800
	Roundabouts	EACH	\$1,000,000	3	\$	3,000,000
	Illumination	LF	\$78	8,500	\$	663,816
	Permanent Signing	LF	\$4.00	8,500	\$	34,000
	Landscaping	LF	\$60.00	8,500	\$	510,000
	Traffic Control	LS	\$1,000,000	1	\$	1,000,000
Right-of-Way					\$	4,440,000
<u> </u>	Parcels	Value			\$	4,440,000
Engineering	22%				\$	2,890,898
	PE	12%			\$	1,576,853
	CN	10%			\$	1,314,045
	Subt	otal		ļ	\$	20,471,344

20,471,344 2,628,089 **23,100,000** 

\$ \$

SCJ ALLIANCE CONSULTING SERVICES				ALT 2			
Element	Element Based Upon	Unit	Unit Cost	Estimate Measurement			
Roadwork	Estimated Quantities				\$	12,242,767	
	Mobilization	LS	8%	1	\$	1,063,813	
	Clearing and Grubbing	SF	\$0.23	425,000	\$	97,567	
	Roadway Excavation/Select Borrow	CY	\$25.00	23,926	\$	598,148	
	Roadway Section	SF	\$5.13	493,000	\$	2,530,076	
	Conveyance	LF	\$62.30	8,500	\$	529,550	
	Water Quality/Flow Control	SF	\$2.28	493,000	\$	1,121,575	
	Sidewalk	SY	\$45.83	11,333	\$	519,384	
	Curb and Gutter	LF	\$50.83	8,500	\$	432,038	
	Erosion Control	LF	\$16.80	8,500	\$	142,800	
	Roundabouts	EACH	\$1,000,000	3	\$	3,000,000	
	Illumination	LF	\$78	8,500	\$	663,816	
	Permanent Signing	LF	\$4.00	8,500	\$	34,000	
	Landscaping	LF	\$60.00	8,500	\$	510,000	
	Traffic Control	LS	\$1,000,000	1	\$	1,000,000	
Right-of-Way					\$	3,152,700	
	Parcels	Value			\$	3,152,700	
Engineering	22%				\$	2,693,409	
	PE	12%			\$	1,469,132	
	CN	10%			\$	1,224,277	
Subtotal					\$	18,088,876	

18,088,876 2,448,553 **20,540,000** 

\$ \$

-							
SCJ ALLIANCE consulting services				ALT 3			
Element	Element Based Upon	Unit	Unit Cost	Estimate Measurement			
Roadwork	Estimated Quantities				\$	12,342,668	
	Mobilization	LS	8%	1	\$	1,071,367	
	Clearing and Grubbing	SF	\$0.23	484,500	\$	111,226	
	Roadway Excavation/Select Borrow	CY	\$25.00	26,759	\$	668,981	
	Roadway Section	SF	\$5.13	459,000	\$	2,355,588	
	Conveyance	LF	\$62.30	8,500	\$	529,550	
	Water Quality/Flow Control	SF	\$2.28	459,000	\$	1,044,225	
	Sidewalk	SY	\$45.83	17,000	\$	779,076	
	Curb and Gutter	LF	\$50.83	8,500	\$	432,038	
	Erosion Control	LF	\$16.80	8,500	\$	142,800	
	Roundabouts	EACH	\$1,000,000	3	\$	3,000,000	
	Illumination	LF	\$78	8,500	\$	663,816	
	Permanent Signing	LF	\$4.00	8,500	\$	34,000	
	Landscaping	LF	\$60.00	8,500	\$	510,000	
	Traffic Control	LS	\$1,000,000	1	\$	1,000,000	
Right-of-Way					\$	3,390,000	
	Parcels	Value			\$	3,390,000	
Engineering	22%				\$	2,715,387	
	PE	12%			\$	1,481,120	
	CN	10%			\$	1,234,267	
Subtotal					\$	18,448,054	

18,448,054 2,468,534 **20,920,000** 

\$ \$

SCJ ALLIANCE			ALT 3B			
Element	Element Based Upon	Unit	Unit Cost	Estimate Measurement		
Roadwork	Estimated Quantities				\$	12,406,904
	Mobilization	LS	8%	1	\$	1,077,336
	Clearing and Grubbing	SF	\$0.23	467,500	\$	107,323
	Roadway Excavation/Select Borrow	CY	\$25.00	25,815	\$	645,370
	Roadway Section	SF	\$5.13	459,000	\$	2,355,588
	Conveyance	LF	\$62.30	8,500	\$	529,550
	Water Quality/Flow Control	SF	\$2.28	459,000	\$	1,044,225
	Sidewalk	SY	\$45.83	9,444	\$	432,820
	Curb and Gutter	LF	\$50.83	17,000	\$	864,076
	Erosion Control	LF	\$16.80	8,500	\$	142,800
	Roundabouts	EACH	\$1,000,000	3	\$	3,000,000
	Illumination	LF	\$78	8,500	\$	663,816
	Permanent Signing	LF	\$4.00	8,500	\$	34,000
	Landscaping	LF	\$60.00	8,500	\$	510,000
	Traffic Control	LS	\$1,000,000	1	\$	1,000,000
Right-of-Way					\$	2,734,118
	Parcels	Value			\$	2,734,118
Engineering	22%				\$	2,729,519
	PE	12%			\$	1,488,828
	CN	10%			\$	1,240,690
Subtotal					\$	17,870,541

17,870,541 2,481,381 **20,360,000** 

\$ \$

SCJ ALLIANCE CONSULTING SERVICES				ALT 5			
Element	Element Based Upon	Unit	Unit Cost	Estimate Measurement			
Roadwork	Estimated Quantities				\$	12,520,190	
	Mobilization	LS	8%	1	\$	1,085,720	
	Clearing and Grubbing	SF	\$0.23	544,000	\$	124,885	
	Roadway Excavation/Select Borrow	CY	\$25.00	28,963	\$	724,074	
	Roadway Section	SF	\$5.13	425,000	\$	2,181,100	
	Conveyance	LF	\$62.30	8,500	\$	529,550	
	Water Quality/Flow Control	SF	\$2.28	425,000	\$	966,875	
	Sidewalk	SY	\$45.83	24,556	\$	1,125,332	
	Curb and Gutter	LF	\$50.83	8,500	\$	432,038	
	Erosion Control	LF	\$16.80	8,500	\$	142,800	
	Roundabouts	EACH	\$1,000,000	3	\$	3,000,000	
	Illumination	LF	\$78	8,500	\$	663,816	
	Permanent Signing	LF	\$4.00	8,500	\$	34,000	
	Landscaping	LF	\$60.00	8,500	\$	510,000	
	Traffic Control	LS	\$1,000,000	1	\$	1,000,000	
Right-of-Way					\$	3,110,000	
	Parcels	Value			\$	3,110,000	
Engineering	22%				\$	2,754,442	
	PE	12%			\$	1,502,423	
	CN	10%			\$	1,252,019	
					¢	10 204 622	
Subtotal					Ф	18,384,632	

18,384,632 2,504,038 **20,890,000** 

\$ \$

SCJ ALLIANCE						
				ALT 6		
CONSULTING	GSERVICES					
Element	Element Based Upon	Unit	Unit Cost	Estimate		
De e du ve du	Estimated Quantities		1	Measurement	¢	42 606 467
ROADWORK	Estimated Quantities	10	00/	1	¢	12,000,457
		LS	8% ¢0.22	I	9	1,093,276
		SF	\$0.23	544,000	<del>,</del>	124,885
	Roadway Excavation/Select Borrow	CF	\$25.00	28,963	\$	724,074
	Roadway Section	SF	\$5.13	459,000	\$	2,355,588
	Conveyance	LF	\$62.30	8,500	\$	529,550
	Water Quality/Flow Control	SF	\$2.28	459,000	\$	1,044,225
	Sidewalk	SY	\$45.83	20,778	\$	952,204
	Curb and Gutter	LF	\$50.83	8,500	\$	432,038
	Erosion Control	LF	\$16.80	8,500	\$	142,800
	Roundabouts	EACH	\$1,000,000	3	\$	3,000,000
	Illumination	LF	\$78	8,500	\$	663,816
	Permanent Signing	LF	\$4.00	8,500	\$	34,000
	Landscaping	LF	\$60.00	8,500	\$	510,000
	Traffic Control	LS	\$1,000,000	1	\$	1,000,000
Right-of-Way					\$	3 110 000
	Parcels	Value			\$	3 110 000
		Value			Ψ	0,110,000
Engineering	22%				\$	2,773,420
	PE	12%			\$	1,512,775
	CN	10%			\$	1,260,646
Subtotal					\$	18,489,877
Conceptual Contingency/Miscellaneous (20%)					\$	2,521,291
Total					\$	21,020,000